

To: **Board of Library Trustees** 

From: Anthony Auston, Director

Friday, May 9, 2025 Re: Draft Working Budget, Fiscal Year 2025-2026

### Overview

Date:

Draft Working Budget Income and Expenditures, Fiscal Year 2025-2026

Overview of Key Changes from FY 2024-2025

Following a period of significant disruption to library operations and projects due to the pandemic years, our budget and planning cycles have gradually seen a return past operating assumptions, with a few key exceptions. This narrative overview and the attached spreadsheet for the FY25-26 operating budget (both income and expenditures) represents a close review of the library's priorities and opportunities, while ensuring appropriate maintenance and resource flexibility to meet our overall operational and strategic planning goals. The result of this draft budget is a model of operations that establishes clear priorities, builds on our strengths, and reinforces opportunities to serve in new and enhanced ways in this continuing, changing climate.

To effectively balance income and expenses in the General Fund (GF), the majority of the library's planned expenses in the proposed operating budget remain flat or have been reduced. The only increases in the budget are related to market/cost of living impacts in the personnel budget and contractual obligations. The key changes are explained in the narrative summary and illustrated in the attached spreadsheet and year-to-year comparison.

For this first review of the draft budget, the Finance Committee has the opportunity to preview the month-end financials for April 2025 before the May 20 regular meeting (which represents 83% of the fiscal year's revenue and expenses, and provides a reasonable estimate of our year-end projections).

The library is also recently in receipt of the 2024 "levy edit report" from the Cook County Clerk (attached), which confirms the board-approved levy from November 19, 2024 and effectively establishes the property tax revenue the library expects to receive in FY25-26, amounting to a 3% increase. These figures have been added to income budget, along with conservative estimates of the library's other revenue streams for the coming year. Past budgets and actual revenues and expenditures for the current year and prior three years are provided for reference and comparison in trending.

Note that the Consumer Price Index (CPI) for 2024 was 3%, and broadly stated, the overall costs for goods, services, and contracts have all commensurately risen by approximately 3%. Staff follows industry news and trends and has incorporated other market factors into this draft budget, including prospective impacts relative to federal policy.

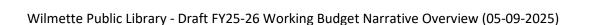
As projected in the library's long range financial planning in fall 2024 (attached for reference, and conducted annually each fall as part of the levy drafting process), and in compliance with the library's fund balance policy (which stipulates that the library will retain 6 months to 1 year of operating revenue in reserve in the General Fund), the library and board have intentionally planned and approved deficit spending for the past few years in order to spend down the General Fund balance (reported at \$6,311,997 on 7/1/2024) due to prior reductions in the levy, while operating expenses continue to increase with inflation.

### In sum, for fiscal year 2024-25:

• On June 18, 2024, the board approved the FY 2024-25 budget with deficit spending of \$355,653. The library is currently projecting total FY24-25 expenses will be about 97% of the budget, while revenues have already exceeded projections by 3%. We currently estimate the library will close FY24-25 with a balanced budget, and no deficit spending at year-end on June 30, 2025.

### In sum, for fiscal year 2025-26:

- The library is projecting a \$351,318 (5.6%) increase in GF income for FY 2025-26, to \$6,598,583.
- The library is proposing a \$98,155 (1.5%) increase in GF expenses for FY 2025-26, to \$6,648,073.
- The library is thus projecting that expenses will exceed income by \$102,490 (1%).
- The library is projecting that the General Fund balance will align with the Fund Balance Policy.



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	1110011	IL AOTOAL G	DODOL1 202	1-22, 2022-23,	2020-24, 2024		TALL THOSE	JOLD 2020-2		Proposed	
	Actual	Budget	Actual	Budget	Actual YTD	Budget	Actual YTD	Budget		Budget	
	FY 2021-22	FY 2021-22	FY 2022-23	FY 2022-23	FY 2023-24	FY 2023-24		FY 2024-25	% collected	FY 2025-26	% change
		-									
Income											
41000 · Taxes Collected											
41010 · GF Taxes	4,994,108	5,030,779	4,986,160	5,030,779	5,494,774	5,300,000	5,825,512	5,677,700	102.60%	5,918,818	4.25%
41020 · SS/IMRF Taxes	511,246	515,000	510,432	515,000	487,272	470,000	516,602	436,000	118.49%	570,000	30.73%
41030 · Audit Taxes	10,225	10,300	10,209	10,300	10,368	10,000	10,992	11,000	99.92%	10,000	-9.09%
41040 · Liability Taxes	34,765	35,020	34,709	35,020	93,308	90,000	98,924	98,000	100.94%	75,000	-23.47%
Total 41000 · Taxes Collected	5,550,344	5,591,099	5,541,511	5,591,099	6,085,722	5,870,000	6,452,029	6,222,700	103.69%	6,573,818	5.64%
Other Income											
43010 · GF Interest	39,275	30,000	163,119	40,000	292,996	130,000	, -	150,000	210.02%	225,000	50.00%
44100 · Replacement Taxes	153,118	45,000	173,058	90,000	113,987	130,000	58,846	100,000	58.85%	100,000	0.00%
44200 · Kenilworth	179,302	171,950	179,016	180,000	206,422	198,000	164,036	210,000	78.11%	240,000	14.29%
45010 · Per Capita Grant	39,953	33,859	47,794	39,953	41,565	41,565	44,999	41,565	108.26%	41,565	0.00%
45070 · Other Grant Income	12,401	•		-	6,664						
46100 · Fines	249	-	-	-				-			
46200 · Lost Materials	9,387	8,000	10,527	8,000	12,421	8,000	12,201	9,000	135.57%	10,000	11.11%
46400 · Service Fees	5	500	-	500	-	500		500	0.00%	500	0.00%
46700 · Insurance Reimbursements	1,275	-	-	-							
47000 · Miscellaneous Income	2,348	1,000	4,854	5,000	5,031	5,000	,	5,000	320.37%	7,500	50.00%
47100 · Copier Receipts	8,402	5,000	10,111	8,000	12,350	8,000	13,217	8,000	165.21%	9,200	15.00%
47200 · Room Rental	-	3,500	1,250	3,500	2,725	3,500	2,476	3,500	70.74%	3,500	0.00%
48000 · Gifts/Donations											
48100 · Donations	112,789	6,000	9,330	5,000	3,605	10,000	,	10,000	49.90%	10,000	0.00%
48100.1 · Memorial Donations		-	93	-	118		430				
48500 · Friends Donations	21,010	36,000	16,335	26,500	22,412	26,500	19,080	32,000	59.62%	32,500	1.56%
Total 48000 · Gifts/Donations	133,799	42,000	25,758	31,500	26,135		,	42,000	58.33%	42,500	1.19%
Total Other GF Income	579,514	340,809	615,487	406,453	720,296	561,065	651,319	569,565	114.35%	679,765	19.35%
Total General Fund Income	5,573,622	5,371,588	5,601,647	5,437,232	6,215,071	5,861,065	6,476,831	6,247,265	103.67%	6,598,583	5.62%
Total Taxes Collected & Other GF	6,129,858	5,931,908	6,156,997	5,997,552	6,806,018	6,431,065	7,103,348	6,792,265	104.58%	7,253,583	6.79%

BUDGET VS ACTUAL EXPENSES FY2021-22, 22-23, 23-24, 24-25, AND DRAFT FY25-26														
													December	
	Actual	Budget		Actual	Budget		Actual YTD	Budget		Actual YTD	Budget		Proposed Budget	% increase
			% used			% used	FY 2023-24		% used	4/30/2025	FY 2024-25	% used		decrease
L DATECH MATERIAL COERT (ICEC														
I. PATRON MATERIALS/SERVICES	313,801	200.000	104.6%	303,121	300,000	101.0%	300,136	300,000	100.0%	216,883	280,000	77.5%	265,000	-5.4%
50100/50200 - Books/Continuations	2,902	300,000	96.7%	4,996	5,000	99.9%	6,583	7,000	94.0%	4,177	7,000	59.7%	5,000	-28.6%
50250 - Library of Things 50300 - Audio Visual Materials	103,297	100,000	103.3%	88,204	90,000	98.0%	91,416	90,000	101.6%	51,161	7,000	68.2%	66,000	-12.0%
50400 - Periodicals	41,644	42,000	99.2%	44,802	40,000	112.0%	42,777	40,000	106.9%	40,862	35,000	116.7%	32,000	-8.6%
50510 - Electronic Resources	545,292	500,000	109.1%	499,362	500,000	99.9%	514,996	515,000	100.9%	439,625	515,000	85.4%	510,000	-1.0%
50530 - Computer Software	7,602	10,000	76.0%	16,878	10,000	168.8%	12,541	12,000	104.5%	11,373	12,000	94.8%	12,000	0.0%
50600 - Electronic Service Providers	135,056	125,000	108.0%	153,537	120,000	127.9%	150,988	160,000	94.4%	143,471	170,000	84.4%	170,000	0.0%
50700 - Programming	40,947	45,000	91.0%	56,427	60,000	94.0%	70,259	70,000	100.4%	44,898	70,000	64.1%	65,000	-7.1%
50810 - Interlibrary Loan	0	1,000	0.0%	169	1,000	16.9%	90	1,000	9.0%	356	1,000	35.6%	1,000	0.0%
52000 - Newsletter/Communications	26,348	35,000	75.3%	25,460	40,000	63.7%	32,252	35,000	92.1%	25,671	35,000	73.3%	35,000	0.0%
53000 - Promotion	8,049	8,000	100.6%	5,955	10,000	59.6%	7,403	10,000	74.0%	2,292	10,000	22.9%	8,000	-20.0%
54000 - Grant Expense	-	1,000	0.0%	-	1,000	0.0%	-	10,000	0.0%		10,000	0.0%	10,000	0.0%
56000 - Rutherford Trust Expenditures	5,280	5,000	105.6%	6,910	6,000	115.2%	8,970	10,000	89.7%	6,618	10,000	66.2%	10,000	0.0%
58500 - Friends Purchases	34,248	36,000	95.1%	21,332	26,500	80.5%	25,185	26,500	95.0%	15,839	32,000	49.5%	32,500	1.6%
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II. PERSONNEL														
61100 - Librarian Salaries	1.342.024	1.578.704	85.0%	1.576.611	1.565.897	100.7%	1.578.780	1.695.553	93.1%	1.350.740	1,768,125	76.4%	1.821.169	3.0%
61200 - Non-Librarian Salaries	1,470,203	1,495,487	98.3%	1,709,146	1,722,333	99.2%	1,790,003	1,662,055	107.7%	1,492,577	1,783,155	83.7%	1,836,650	3.0%
61300 - Custodial Salaries	252,593	200,277	126.1%	200,877	214,758	93.5%	162,105	225,039	72.0%	160,669	220,538	72.9%	227,154	3.0%
62000 - Professional Memberships	5,038	7,000	72.0%	7,098	7,000	101.4%	8,263	8,000	103.3%	3,767	8,000	47.1%	7,000	-12.5%
63000 - Continuing Education Registration	7,765	10,000	77.6%	10,037	10,000	100.4%	7,877	10,000	78.8%	3,871	10,000	38.7%	9,000	-10.0%
64000 - Travel/Mileage	7,116	7,000	101.7%	11,875	12,000	99.0%	12,168	18,000	67.6%	5,417	20,000	27.1%	18,000	-10.0%
65000 - Staff Development	12,019	12,000	100.2%	19,944	18,000	110.8%	18,090	25,000	72.4%	17,356	25,000	69.4%	22,500	-10.0%
66000 - Employee Health Insurance	676,009	650,000	104.0%	734,191	700,000	104.9%	729,023	728,000	100.1%	672,726	772,000	87.1%	826,000	7.0%
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III. OPERATION														
70100 - Accounting/Payroll Fees	11,172	12,000	93.1%	13,835	12,000	115.3%	14,167	14,000	101.2%	12,380	14,000	88.4%	25,000	78.6%
70200 - Professional Fees	21,617	25,000	86.5%	28,086	25,000	112.3%	23,361	25,000	93.4%	18,872	25,000	75.5%	25,000	0.0%
70310 - Library Supplies	25,700	25,000	102.8%	25,009	25,000	100.0%	27,780	30,000	92.6%	15,739	25,000	63.0%	25,000	0.0%
70320 - Office Supplies	31,006	30,000	103.4%	20,251	25,000	81.0%	22,772	25,000	91.1%	6,830	25,000	27.3%	20,000	-20.0%
70400 - Copiers	27,244	28,000	97.3%	28,380	28,000	101.4%	20,910	28,000	74.7%	20,202	28,000	72.1%	28,000	0.0%
70500 - Printing	646	5,000	12.9%	445	1,000	44.5%	179	1,000	17.9%	-	1,000	0.0%	1,000	0.0%
70600 - Postage/Shipping	6,302	6,000	105.0%	7,023	8,000	87.8%	8,606	8,000	107.6%	5,901	10.000	59.0%	10,000	0.0%
70700 - Telephone	9,554	15,000	63.7%	10,565	15,000	70.4%	11,738	12,000	97.8%	16,076	20,000	80.4%	20,000	0.0%
74100 - Equip/Furnishings/Computers	130,052	125,000	104.0%	163,529	165,000	99.1%	152,424	165,000	92.4%	55,851	150,000	37.2%	130,000	-13.3%
74150 - Equip/Computer/Systems Maint.	84,251	85,000	99.1%	90,422	85,000	106.4%	77,833	95,000	81.9%	105,531	110,000	95.9%	115,000	4.5%
75000 - Property/Casualty Insurance	27,500	27,500	100.0%	,	-		-	-		,	2,220		-	
76100 - Building/Grounds Improvement	19,636	18,000	109.1%	34,815	35,000	99.5%	32,725	35,000	93.5%	1,640	35,000	4.7%	35,000	0.0%

#### Wilmette Public Library - **Draft** FY25-26 Working Budget (05-09-25)

76200 - Building Supplies	28,379	30,000	94.6%	38,451	40,000	96.1%	36,510	40,000	91.3%	21,662	40,000	54.2%	30,000	-25.0%	
76300 - Building Maintenance	49,593	75,000	66.1%	81,229	75,000	108.3%	61,638	75,000	82.2%	31,573	50,000	63.1%	50,000	0.0%	
76350 - Building Maint Contracts	104,104	100,000	104.1%	107,364	100,000	107.4%	110,659	110,000	100.6%	98,066	120,000	81.7%	125,000	4.2%	
76400 - Grounds Maintenance	27,597	30,000	92.0%	32,853	30,000	109.5%	32,201	35,000	92.0%	18,474	40,000	46.2%	35,000	-12.5%	
76450 - Parking Lot Rent	11,798	13,000	90.8%	11,400	13,000	87.7%	11,400	13,000	87.7%	8,550	13,000	65.8%	13,000	0.0%	
76800 - Utilities	23,819	22,000	108.3%	23,142	25,000	92.6%	21,731	25,000	86.9%	16,957	25,000	67.8%	22,000	-12.0%	
77000 - Sales & Use Tax	56	100	56.1%	94	100	94.0%	97	100	97.0%	124	100	124.0%	100	0.0%	
77500 - Library Vehicle Maintenance	1,015	4,000	25.4%	3,445	4,000	86.1%	2,512	4,000	62.8%	1,883	3,000	62.8%	3,000	0.0%	
TOTAL GENERAL FUND EXPENSES	5,678,272	5,847,068	97.1%	6,217,270	6,170,588	100.8%	6,239,148	6,398,247	97.5%	5,166,660	6,602,918	78.2%	6,701,073	1.5%	
	(104,731)	(475,500)		(615,484)	(733,356)		(24,226)	(537,182)	est	imated even	(355,653)		(102,490)		

Key changes in the proposed FY 2025-2026 expense budget from current FY 2024-2025 budget include:

### Patron Materials and Services

[net decrease of \$40,500 from FY24-25]

50100/50200: Books/Continuations

\$265,000

In FY24-25, we reduced the Books budget by \$5,000, and reduced the Continuations budget by \$10,000 (a 35% decrease), reflecting a 6.7% decrease in the total print collection budget after years of relatively flat budgeting for physical materials. The Continuations budget has historically accounted for annual print renewals in the reference/encyclopedia collections; many of these collections have migrated to the Electronic Resources expense line over the years. Staff has sustained ambitious goals for collection development and maintenance, including updating and replacing popular collection titles while simultaneously weeding unneeded materials. Demand for print materials has remained steady in the past 3 fiscal years, with our overall circulation numbers returning to pre-pandemic figures (though digital circulation has recently risen to account for 30% of our total circulation). Our community remains highly engaged with reading and physical materials remain the most popular media format; sustaining this budget line is a core element of our mission to curate a vibrant collection reflecting the diverse interests and needs of our users. New strategies for merchandising the collections are helping to drive circulation, while maintenance and planning for collection reorganization and the potential future renovation of the first and lower levels continue to find staff evaluating their collections with an evolving combination of growth, compression, or new ways to reach users through enhanced promotion and partnerships. While staff continues to right-size and align the collection with our long term goals, we propose reducing this line by 5% to \$265,000 for FY25-26.

### 50250: Library of Things

\$5,000

Part of the overall goals of the 2023-2027 Strategic Plan (continuing development as established in the prior plan to "create a Library of Things that circulates non-traditional library items"), this collection has grown and become a popular part of the Library's general collection in the past four fiscal years. With oversight by a steering committee with representation across multiple departments, the library continues to plan to creatively expand the resources available to include new experiential learning tools, and exciting maker and technology resources. The proposed budget for this year includes maintenance of the existing collection as well as renewal subscription costs for items such as the Roku streaming sticks. After an increase in FY23-24, and keeping that number flat in FY24-25, we propose reducing this line to \$5,000 for FY25-26.

### **50300: Audiovisual Materials**

\$66,000

Industry-wide, circulation of physical audiovisual materials has been in slow decline over the past several years, due in part to the rise and convenience of comparable streaming and downloadable resources for movies, music, audiobooks, and video games. Locally, the pandemic years saw a substantial increase in demand for our streaming platforms and, remarkably, physical media circulation also rebounded as door counts also increased. While physical music, audiobooks, video games, and movies remain relatively popular with our users, realignment of this budget line to reflect the shift to digital remains on our long range radar. We reduced this line in FY20-21 by 10%, and held that number flat for FY21-22. We reduced it another 10% for FY22-23, and held that budget flat for FY23-24, while simultaneously working on increased promotion and targeted development of these physical collections while interest remains relatively strong. In the past year the audiobook industry saw a significant shift as

two major publishers announced that they will discontinue CD audiobooks. At the same time, music streaming platforms, like Spotify, have added audiobooks to their content services. Video game demand remains robust, as does local interest in our blu-ray and DVD collections, though the overall turnover rate of resources in this budget category underperform other forms of media in our collections. We reduced this line by 16.7% for FY24-25, and we again propose reducing this line by 12% to \$66,000 for FY25-26.

50400: Periodicals \$32,000

Over the past few years, we have reported trending that print serials and periodicals are continuing to decline in use and physical publication as consumers shift their attention for ephemeral content from print to digital platforms. Since FY19-20, we have seen dozens of our magazine collection's titles cease publication or completely shift to digital. That pattern has continued, but at a slower rate since FY21-22. We continue to evaluate our options on an annual basis, updating/replacing some less-well-circulating subscriptions to provide more variety. Staff have identified new audiences with their collection decisions this past year, which led to the selection of several new titles. We decreased this line by \$5,000 (12.5%) for FY24-25, and we're again reducing this line by 9% to \$32,000 for FY25-26.

### 50510: Electronic Resources (Adult & Youth Services)

\$510,000

Even prior to the exponential demand for these resources during the pandemic years, spending outpaced the budget in this line for the past several years. This is due to the demand for these popular resources both in terms of on-demand products like Hoopla, as well as patron-driven selection for ebooks and e-periodicals from OverDrive/Libby, as well as online research resources. Since 2020, new users adopted the convenience of these platforms as circulation doubled and tripled for products like OverDrive, Hoopla, and Kanopy. Hoopla circulation continues to grow at an exponential rate as more users are introduced to the instantly-available popular content on this platform with its unique pay-peruse model. Contract renewals for research databases are still posting annual incremental increases, due in part to annexation of additional licensed content as more print-only products migrate to digital-only. Staff is studying usage trends of these research tools, including an ongoing cost-per-use analysis this year to ensure that we're delivering a strong return on our investment, while also ramping up promotion of these valuable tools. We increased the budget 3% in FY23-24, and held that figure flat for FY24-25. We're proposing slightly reducing this line by 1% to \$510,000 for FY25-26. We will continue our cost-per-use study with the database subscriptions while simultaneously working to meet demand on the e-book and e-audiobook platforms. Overall, this funding plan aligns with the Strategic Plan goals to curate and promote quality collections in a variety of formats and to enhance and simplify the library experience.

### 50530: Computer Software

\$12,000

Spending in this line fell short of budget allocations in the past several years, but recently we have seen a wave of new productivity tools introduced, including a new learning management system (LMS) to coordinate staff training, service tracking platform Gimlet, as well as a new scheduling system that will help to better manage our staffing commitments. This trend, as well as the increasing reliance on cloud subscriptions to software (as opposed to outright owning software), led to a 20% increase in funding to this budget line for FY23-24. Given our hardware and computing environment updates in FY24-25, we're sustaining our current systems and holding this line flat for FY25-26.

**50600: Electronic Service Providers** 

\$170,000

In late 2023, the CCS Governing Board voted to join the RAILS interlibrary loan program, Explore More Illinois. This service expanded the offering of reciprocal borrowing opportunities to residents across the state through a new portal open to both staff and patrons alike, facilitating access. The annual service fee is estimated at \$8,500. This will be an ongoing annual expense in this budget line going forward.

This line of the budget also includes our contractual agreements with CCS and OCLC, both of which are showing modest increases this year. It also includes the website/virtual branch's maintenance services. This line also includes hosted services, including the local history database. The local history server's platform was upgraded to a more accessible cloud-based service in 2022, following its prior iteration's end-of-life as an on-premise server. As part of the migration project, files from the current server are being imported and coded to the new site. Expenses related to this project will extend across the next two or three fiscal years as our newspapers and microfilm are digitized, indexed, and ingested into the cloud service.

To meet our contractual commitments, this line was increased by \$10,000 (6%) for FY24-25, and we're holding this figure flat for FY25-26.

**50700: Programming** 

\$65,000

This budget line supports all of our program-related Strategic Plan objectives. Increasingly a signature element of our brand, demand for both our staff-directed and contracted programming has eclipsed our staffing, budgetary, and spatial resources over the past several years. During our pandemic years, we introduced our first virtual-only programming seasons, and our patrons responded in overwhelmingly positive ways asking us to sustain this model/option going forward. In terms of program attendance, we were able to attract more participants than ever before to some of our programs and events. Since FY22-23, we have re-introduced and enhanced our in-person programming offerings to great impact, with both our offerings and participation increasing by over 20%. While staff aims to sustain its current programs and plans to continuously improve the diverse range of offerings and low-to-no-cost programs as well, it must be reiterated that space, time, and staff resources are limited and we have to allocate our resources to their greatest impact. As such, we propose reducing this line by 7% to \$65,000 for FY25-26.

### 52000: Newsletter/Communications

\$35,000

Our most successful communication tool over time, the library's bi-monthly print newsletter (mailed to all residences in district), has served as the library's program guide and key connection to library news. With the sharp pivot from in-person programming to virtual during our pandemic years, and the inability to reasonably plan events months into the future as we typically have done, newsletter production was greatly affected and increased reliance on our weekly email newsletters. Staff resumed print newsletter publication in fall 2021, with a new design/format and an updated print cycle. Our most recent print newsletter publisher has been an improvement over the prior partner, and remains more cost-effective as we go into our third year. We've historically held additional funds in this budget line for contingency communications, but have not tapped those funds (even in recent years), so we're planning to continue with the same print communication methods next year as we have this year. We're again holding this line flat for FY25-26.

53000: Promotion \$8,000

We've relied on fewer promotional resources in the past few years and sustained an adaptive pause to this budget line, amounting to a 20% reduction in FY21-22. Since returning to our regular hours and engaging in more off-site, outreach, and advocacy events and opportunities, we restored funding to this line in FY22-23, and continue to refresh our promotional collateral year after year. That said, we're proposing to reduce this line by 20% to \$8,000 for FY25-26.

### 54000: Donation / Grant Expense

\$10,000

This line has been reserved historically as an in/out line for small grants. After receiving a \$5,000 donation in FY22-23, which stipulated allocation for e-books only, we determined that we didn't have a clear path to account for a donation's expenditure. Past donations have been expended from the line items associated with their purchases (Books, Audio Visual Materials, Programming, etc.). In FY23-24 we proposed assigning donation purchases here, and this approach has served us well (though we've failed to meet the same donation figures this year for a variety of reasons). We're adding our anticipated donation income here as an expense again. As such, this in/out line is again reflected as \$10,000.

### **56000: Rutherford Trust Expenditures**

\$10,000

Funds from the 2013 Eleanore T. Rutherford Trust support our ongoing travel programming, including on-site screenings of travel films and lecturer visits. These programs were less adaptable to the modified programming environment during the early stages of the pandemic, but have rebounded strongly in the past year - and actually served as our first in-person adult programs coming out of the pandemic years. In FY23-24, we restored funding to this line to positive patron support. We plan to continue these popular programs with another flat budget for FY25-26.

58500: Friends Purchases

\$32,500

At their April board meeting, the Friends of the Wilmette Public Library committed to support the library's program funding request from staff in Adult and Youth Services as they did last year, including funding of our recently updated Wilmette Reads program series and incentives for our popular seasonal reading clubs for all ages, as well as the forthcoming return of the Chicago Shakespeare Project (one of our more popular programs of the pre-pandemic years, which their organizers had paused for the past few years). This line increased by \$6,500 (20%) for FY24-25 to support the full scope of these programs, and we're holding this line <u>flat for FY25-26</u>. We continue to be grateful for The Friends' continued support for our programs and reading incentives in this in/out grant fund line.

Personnel

[net increase of \$160,655 over FY24-25]

61100/61200/61300: Salaries

\$3,884,973

Planning an organization's staffing and salaries is a challenging moving target in any environment, and was even more so during and following the unprecedented pandemic years where outside factors suddenly affected both our short term and long range planning in unanticipated ways. Turnover of key staff positions, retirements, new and evolving roles, a competitive labor market, as well as a challenging recruitment environment have further influenced the library's planning in these budget lines. Public discussion of the library's compensation plan is a sensitive and serious subject covering a wide range of variables. Under the Open Meetings Act, this is one of the few subjects that Boards and Administrations can reserve for discussion in Closed Session, and should always be reserved for such occasions. The library has historically dedicated exploration of this topic in greater detail to the second budget planning Finance Committee in late May/early June, and has presented trustees with comparative context and background information reflecting recent steps Administration has taken to promote equitable, consistent, appropriate, and competitive compensation.

Recognizing the long range financial challenges of the library's funding along with the near term needs to balance operations, compensation, and strategic goals, for this first draft of the FY25-26 working budget, the only change to the proposed expense budget line for personnel is a 3% cost of living adjustment for all staff (effective July 1, 2025, and relatively consistent with area peer library plans and/or approved salary updates), amounting to about a total 3% increase over the prior fiscal year. The rate of inflation for PTELL purposes this year is 2.9%, so "COLA" adjustments less than that are not really cost-of-living-adjustments as staff would be moving downward the economic scale.

The Standards for Illinois Public Libraries have established that "salaries alone typically account for 60 percent of the total budget," and that "salaries plus fringe benefits account for up to 70 percent." This year's salaries account for 58% of the total budget, and the proposed salaries plus benefits account for 70% of total operations. That said, the combination of the competitive labor market in suburban Cook County, the remarkable quality of the library market in this region, and the extraordinary local demand and nationally-recognized performance of Wilmette Public Library have challenged our organization to grow our services at levels that are unsustainable with our current staffing model. Simply put, we have and continue to do more with less, but the burden of our success is borne on our already short-staffed team. Consistent, quality public service is challenging in an environment where we "welcome everyone," and those who choose this profession demonstrate dedication to their work beyond a "job to do" and must regularly develop and expand their skills to sustain public expectations. Investment in our human resources must match the competitive nature of the market and factor the necessary enhancement of the roles associated with our services.

In sum, our compensation plan is reinforced in our Strategic Plan goals to evaluate and maintain personnel and compensation policies to equitably recruit, retain, and recognize talented staff; and prepare staff with professional development resources and leadership opportunities, and support individual paths for career growth.

**62000: Professional Memberships** 

\$7,000

This line reflects an investment in our team's broader commitment to librarianship and professional development as staff continue to learn and express their skills through engagement in our professional associations (such as ILA, PLA, and ALA). Over the past few years we've also noted that virtual learning opportunities are heavily discounted for those participants who were association members, making this investment a wash in other training budget lines. With new staff joining our team and associations, in FY23-24, we increased this line by \$1,000 in support of our strategic goals. Following current estimates, we're proposing to reduce this line by \$1,000 (12%) for FY25-26.

### 64000: Travel/Mileage

\$18,000

The fluctuation in this line over the past several years reflects the reality/impacts of the pandemic, and a sustained pause in travel to conferences and in-person, off-site training. The library remains dedicated to continuing education and professional development opportunities for our team, in fulfillment of our strategic goals. Funding to this line was gradually increased in recent fiscal years, recognizing the growing number of opportunities available for off-site, in-person conferences, and networking events – though we were unable to support the full participation of staff who were interested in attending events that required travel due to the still reduced funding in this line. This line reflects a decrease of \$2,000 (10%) for FY25-26, and a return to the FY23-24 budget, reflecting a more accurate estimate of our experience in supporting staff development outside the library proper.

### **65000: Staff Development**

\$22,500

The 50% reduction in this line (from FY19-20 to FY20-21) directly related to the conditions that influenced the reduction of budget line II. F. Travel/Mileage, though still provided funding for any remaining continuing education and professional development opportunities in meeting the staff development goals of Strategic Plan. In the past 3 fiscal years, we increased our development opportunities and gathered for the return of our annual all staff events in person. In FY23-24, we restored this line to past funding levels, and held this line flat for FY24-25. For FY25-26, we're proposing a \$2,500 reduction (10%) in this line. In future fiscal years we hope to fund more comprehensive development programs to elevate the skill sets of our teams, as supported by the recently approved Human Resources policy, which includes an updated tuition reimbursement plan designed to help staff grow professionally along with their commitment to the library.

### 66000: Employee Health Insurance

\$826,000

Over the past few years, the library's health insurance consortium (Wellness Insurance Network) has been able to absorb rising costs of premiums that other sectors of the marketplace have been otherwise unable to defer. That said, and given the continued global health crisis and our increase in lives insured, we anticipate that we will see a rise in costs and/or a need to reevaluate the structure of our plans going forward. As such, we've included an estimated \$54,000 (7%) increase to this line this year (the annual increase in premiums takes effect on January 1, 2026, mid-way through our fiscal year).

### **Operations**

[net decrease of \$22,000 from FY24-25]

### **70100: Accounting Fees**

\$25,000

In past years, the fees associated with payroll, banking, and credit services have fallen short of the budget estimates. We gradually reduced the budget to meet those expenses, and this is the first year that we'll need to add back some of those funds. It should also be noted that we began researching a new payroll provider in the third quarter of FY24-25, and plan to enhance its value as a staff training tracker and HR tool. We expect that these new beneficial services will add cost, while also improving the employee experience and saving administrative staff time/expense. As such, this line shows an \$11,000 (78%) increase for FY25-26.

### **70200: Professional Services**

\$25,000

The library values professional consulting services for future planning and appropriate alignment of business practices. In past years, in addition to the regular annual legal and accounting fees in this budget line, we've engaged with consultants for services including evaluation of our facility through the 2020 Capital Reserve Study, our semi-regular HR market/benchmarking studies, and long range financial projection modeling. We propose holding this line <u>flat for FY25-26</u>.

### 70310/70320: Library and Office Supplies

\$45,000 total

In years past, we had budgeted around \$80,000 combined in these supply lines, though actual spending averaged about 70% of the budget. During the pandemic years, in anticipation of a work environment that temporarily required fewer physical in-office resources, we relied on our reserve of library and office supplies and reallocated funds to support other lines of the budget. In FY23-24, we added back a portion of the funding that was cut from these lines. We're proposing reducing these lines by \$5,000 (10%) for FY25-26.

70500: Printing \$1,000

The sustained 80% reduction in this budget line in recent years reflects reduced production of print materials that have been allocated to other lines of the budget. This line may be discontinued in a future budget cycle. This line remains <u>flat for FY25-26</u>.

### 70600: Postage/Shipping

\$10,000

In FY22-23 we approved a 33% increase in this budget line due to increased shipping and rising postage costs. We held this budget flat for FY23-24, but are spending more on postage and shipping than anticipated. We've also discovered that our ILL shipping expenses have not been charged to line 50810 consistently over time. We increased this line by \$2,000 (25%) for FY24-25, and we're\_holding it\_flat for FY25-26.

70700: Telephone \$20,000

This budget line relates to the service lines, maintenance, and contracts related to our telephone service. The library maintains an agreement with Comcast for required direct emergency telephone

service to our 2 elevators (approximately \$100/month). Our replacement telephone system, implemented in February 2024, and provisioned by GoTo through CTI, has a contract of \$1,600/month. While we were able to reduce our overall costs through consolidation in the past year, the nature of this new cloud-based phone system, along with its widely-expanded feature set, makes its carrying costs look more expensive in this context, though the library has ultimately saved considerable costs by operating without a dedicated on-premises server and the maintenance associated with such equipment. This line saw a \$10,000 increase in FY24-25, and we're holding it <u>flat for FY25-26</u>.

### 74100: Equipment/Furnishings/Computers

\$130,000

The replacement of our server infrastructure in 2022 saw the library distributing the associated expenses across the 2021-22 and 2022-23 fiscal years. The next major technology equipment replacement included the planned cyclical replacement of our desktop and laptop computing systems, which are routinely eligible for expense from the Special Reserve Fund (which was true of the major systems replacements that were completed in 2024-25). While still allocating funds for necessary replacement equipment and furnishings (including shelving and seating that were planned for the deferred renovation of the first and lower levels), we're proposing to reduce this expense account by \$20,000 (13%) for FY25-26. As part of this line, staff also continues to prioritize the time-sensitive phased digitization of the local history collection (per the Strategic Plan) over the next two to three fiscal years. Decades worth of stored print newspapers and reels of microfilm have been idle, waiting for our partners at the state library to work through their backlog to help us continue with the planned digitization of those resources. This partner is no longer able to commit to this project for a variety of reasons, we've partnered other vendors to move forward before these rare and unique local resources degrade any further so we can make these resources accessible to our researchers. A portion of this project (the digital ingest of the scanned documents) is also allocated to line 50600.

### 74150: Equipment/Computer Systems Maintenance

\$115,000

This budget line has historically been reserved for the local area network (LAN) contract service agreement with Computer View Inc. (CVI), and a small portion of our computer maintenance expenses. Upon further review this past year, staff have found that qualifying expenses (including other contracted computer maintenance services) have been spread across lines 74100 (Equipment/Furnishings/Computers) and 50600 (Electronic Service Providers), perhaps due in part to not having more funding in this line than the CVI contract expense. Staff have inventoried our associated commitments and propose a \$15,000 (15%) increase for FY24-25. The key additions include all of the CVI's contract services (5 separate services, while only the main contract was ever included here) and all of the contact services from Today's Business Solutions (TBS), whose maintenance includes our patron-facing computer and print management, scanning, and copier coin tower services. Those services currently amount to under \$5,000 annually, and will be assigned this budget category next year (instead of 50600).

### 75000: Property/Casualty Insurance

This line has historically accounted for a portion of our annual property and casualty insurance through the Libraries of Illinois Risk Agency (LIRA). With the recent change to our current auditing firm, this line was identified as an aberration in past budgets that could and should be entirely included in the special fund for Liability. All of our liability insurance commitments are now being debited from the Liability fund. This line item has been moved/eliminated from the general operating budget and remains here for

historical reference only. As FY21-22 falls off our planning worksheets, we're planning to reclassify or remove this placeholder altogether in next year's budget materials.

### 76100: Building / Grounds Improvement

\$35,000

In FY23-24, our Facilities team had plans for a number of special site improvement projects including work on the east side of the parking lot, storage shed, and dumpster area. Those plans were deferred due to an unplanned/extended reduction in force, leaving this project unrealized and those funds unexpended. With surplus funds in this line in FY24-25 due to the unrealized renovation project, we'd like to revisit this project in FY25-26 and propose holding this line <a href="flat for FY24-25">flat for FY24-25</a> to accomplish the prior year's special projects.

### 76200: Building Supplies

\$30,000

This budget line item had been slightly overspent by the fourth quarter in prior fiscal years. The \$10,000 increase in this line in FY22-23 aimed to ensure that the library building is appropriately equipped. While we're currently trending behind the pace of prior years, we're re-evaluating a number of our building supplies, including our paper products solutions as part of new sustainability initiatives, which may require an investment in new dispensing furnishings to promote an overall reduction in paper consumption. Nevertheless, due to staff efficiencies in other areas, we're proposing to reduce this line by \$10,000 (25%) for FY25-26.

### **76300: Building Maintenance**

\$50,000

With the possibility of a capital improvement project in FY24-25, staff deferred routine maintenance projects for inclusion in a larger project. We remain committed to working within the structure established in FY24-25 and propose holding this line <u>flat for FY24-25</u>.

### **76350: Building Maintenance Contracts**

\$125,000

Due to inflation and rising costs of materials and services, we're noticing that our maintenance contracts are trending higher than prior fiscal years. Staff continues to analyze our vendor relationships and negotiate our service level agreements when possible, though some of these costs cannot be avoided due to the market. We're adding \$5,000 to this line for FY25-26.

### 76400: Grounds Maintenance

\$35,000

As with the above line, due to inflation and rising costs, we're noticing that our maintenance contracts are trending higher than prior fiscal years. We're returning this line to the FY23-24 levels by <u>reducing this line by \$5,000 (12%) for FY25-26</u>.

76800: Utilities \$22,000

Rising costs and recent usage trends found us increasing spending on utilities in prior fiscal years, though this current fiscal year is trending behind due in part to a mild winter and the decommissioning of the natural gas unit in the fireplace. We will continue to explore methods to reduce our energy expenditures and budget appropriately for utilities, but we propose <u>reducing this line by \$3,000 (12%) for FY25-26</u>.

While the vehicle remains relatively new and expense are generally low, we have reduced this expense line following recent trending. We propose holding this line <u>flat for FY25-26</u>.

### **Special Reserve Fund Projects**

In addition to the above General Fund expenses, the library is planning some capital project expenses from Special Reserve Fund savings (surplus funds previously transferred from the General Fund). The estimated Special Reserve Fund balance is \$5,862,733.

### **Asbestos Abatement / Carpet Replacement**

At the March 18, 2025 regular meeting, the board unanimously approved the consulting proposal from Midwest Environmental Consulting Services for the planned Asbestos Abatement Project in fall 2025.

The project requires competitive bidding and MEC will oversee this process. As such, they can only estimate the contractor fees for the abatement services. The scope of work includes abatement of approximately 3,300 SF of asbestos containing floor tile and mastic under the carpeting in the lower level 900s room and adjacent stairs and hallway.

MEC Project Design & Contractor Bidding:	\$ 2,500.00
Estimated Asbestos Abatement Contractor Fees:	\$24,000.00 - \$30,000.00
MEC Asbestos Project Management & Air Quality Testing:	\$10,400.00 - \$13,000.00
Total Estimated Project Cost:	\$36,900.00 - \$45,500.00*

<sup>\*</sup>Estimated project cost includes eight to ten (8-10) regular shifts on-site. No overtime, weekend or holiday time is included in the project cost, nor is it expected or considered necessary. Additional time or clearances required would be billed accordingly.

We're targeting a September 2025 start/finish. The work is expected to be completed in 8-10 days, and would be performed during regular library business hours and will not require building closure. As the 900s room is isolated and will be empty, the only service affected will be the Friends of the Library bookstore (Books Down Under), which is served by the adjacent hallway. The Friends were notified of this potential project and impact at their March 12 board meeting.

When the abatement project is complete, library staff plan to paint the walls of the 900s room on a time and materials basis, and the floors will then be ready for new carpeting. The library has already secured 2 quotes from reputable flooring contractors, and both came in under \$20,000. As such, the library will be able to choose the best contractor and carpeting options for the project without a bid process.

We expect the total cost of this planned building improvement project to be \$60,000 - \$70,000.

### Space Needs Assessment / Potential Renovation of First and Lower Levels

Activity related to the potential renovation of the first and lower levels of the library has been anticipated in the library's Special Reserve Fund Plan (as presented in various Resolution(s) Amending a Plan and Estimating Costs as approved by the board over the past decades). The plan states that "Wilmette Public Library District shall accumulate a Special Reserve Fund pursuant to 75 ILCS 16/40-50 to remodel, renovate, repair, and/or improve the existing library building and purchase necessary equipment." The most recently approved resolution (No. 2021/22-207) included this project as:

Renovate the Library's interior space (including the first floor and lower level) and/or structure to improve access, utility, and to include features to comply with legal and Village codes, to undergo any necessary abatement, and to create an updated interior master plan. (Estimated cost \$3,000,000)

In accordance with policy 6-10 and our Strategic Plan goals, the library engaged with our architectural and engineering consultants at Engberg Anderson to conduct our decennial Space Needs Assessment (aka Strategic Facility Plan) in January 2024. The board-approved consulting services fee was \$25,000. The project officially got underway with the core team in March, with the board and staff in April, and the final report received in November.

Midway through the conceptual design phase of the project in October, Shales-McNutt construction delivered the news that, based upon various similar projects they'd worked on this past year, they believed the architect's estimate for the project as proposed in July/August as \$3 million would likely bid around \$6 million by early 2025.

Recognizing that the total fund balance of the Special Reserve Fund is approximately \$6 million, and the library still has an estimated \$5.5 million worth of long range capital maintenance projects to accomplish through 2040 as outlined in the 2020 Capital Reserve study, as well as other anticipated projects (including scheduled equipment replacements and any potential future renovation of the second floor and grounds), it was clear that the planned first and lower level renovation project suddenly looked far more impactful to the library's long range financial picture than previously planned.

Given that the estimates provided in the Special Reserve Fund Plan are likely dated and have not been adjusted for inflation (or a variety of factors influencing the markets today) since the plan was originally or most recently drafted/approved, staff will work to update this plan with current data to facilitate future planning and estimates in FY25-26.



To: Board of Library Trustees

From: Anthony Auston, Director

Date: Tuesday, November 19, 2024

Re: Draft FY2024-25 Levy Ordinance / Long Range Financial Projections, Fall 2024

To assist the board and staff in preparing for the FY2024-25 levy for library purposes, the library has again retained the services of PMA Securities for financial consulting. We initiated these services in 2021, establishing a relationship with Andrew Kim, Director of Public Finance at PMA, to provide us with valuable perspective on how short term decisions with single fiscal year activities can have measurable impacts in our long range projections. We've brought Mr. Kim back to the library this fall to continue this work.

Following our renewed engagement with PMA in August, Mr. Kim explored various scenarios for this fall's levy in the context of the library's overall long range strategic and financial planning, building off our prior 20 year study projecting trends through FY2040.

On Wednesday, October 2, the Finance Committee met to explore the library's updated financial scenarios. Mr. Kim was present to introduce, explain the methodology and assumptions, take questions, and recommend actions. Based upon our review of this information, the committee unanimously agreed to proceed with the maximum scenario. As such, this fall the library is requesting a 4.9% increase over the prior year's tax extension, while recognizing that 2023 CPI was 3.4%, and that despite an increase in new property, the library would likely not receive the full request of a 4.9% increase, but it's understood that requesting this figure would ensure that all available new property would be included.

Based on the board and staff's review of the prior 3 fiscal year levies, general fund expenditures, CPI trending, and long range projection studies, Mr. Kim has prepared the attached narrative analysis of the library's financial position and future, and has developed the most viable near term scenario and future action recommendation for helping to ensure fidelity to the library's mission while maintaining appropriate stewardship of the community's property tax investment in the library district.

The following materials were presented for a first review at the October 15, 2024 Regular Meeting, and are presented again this month unchanged.





# Wilmette Public Library District - Financial Forecasting Model

## Introduction

Wilmette Public Library District (the "Library" or the "District") requested that PMA Securities, LLC ("PMA") revisit the financial forecasting model (the "FFM" or the "Model") that had been completed every year for the District since 2021. The purpose of the Model is to assess the future financial health of the District. In 2020, the Library engaged Engberg Anderson to complete a Capital Reserves Study ("CRS"), which detailed a number of capital projects that would be required through FY 2040 for the Library to maintain and/or improve its current site. The Model continues to use the results of the CRS to inform the District's capital expenditure requirements in future years and also incorporates a possible \$6 million renovation project of the existing library facilities (the "Renovation Project") that may take place in FY 2026. While the District may have other capital needs as well. the Model does not take into account any other capital projects besides those outlined in the CRS and the Renovation Project.

Given these projects, the Library intends to use the Model for two primary purposes. First, it will be used to determine the financial impact to the Library if it pursues the CRS projects and the Renovation Project. Second, the Library will use the Model to help determine the Library's annual levy for Levy Year ("LY") 2024 and moving forward. This is of particular interest because the District has previously concluded that the financial viability of the Library's future includes filing the levy to maximize the amount of property tax revenue allowable under the Property Tax Extension Limitation Law ("PTELL").

In consultation with the Library, PMA was asked to prepare two versions of the Model. The two versions only differ regarding how much New Property the District assumes will be available in LY 2024. The first version assumes a New Property number of \$12 million, which is a realistic assumption based on recent historical New Property amounts. The second version assumes a New Property number such that the levy increases by exactly 4.99% over the LY 2023 extension. The New Property needed to achieve this levy increase is approximately \$37 million.

### **Duration of Model**

The Library originally requested that the 2021 version of the Model project its financial profile through fiscal year (FY) ending June 30, 2040 to reflect a similar duration covered in the CRS. This timeframe has not changed and the Model still includes a final term of FY 2040.

### **Components of Model**

The Model is comprised of two main parts. The first is the levy projection. The levy projection is the most important aspect of the Model for two reasons. First, property tax revenue is the Library's primary revenue source. For FY ending June 30, 2024, property tax revenue constituted 88.4% of all revenues into the General Fund. For the Model to be helpful, it has to account for the Library's largest revenue source in a reliable manner. Second, as it is calculated in Illinois, and particularly in Cook County, the levy is a complex calculation that takes into account a number of different factors, including the Consumer Price Index ("CPI"), the Property Tax Extension Limitation Law ("PTELL"), annual reassessment rates, and new property (including the expiration of Tax Increment Finance ("TIF") districts). A financial forecasting model for the Library needs to include all these factors and understand how each of them impacts the Library's annual levy amount.

The second part of the Model consists of the fund projections. Once we project the Library's levy revenues, the Model then projects the revenues and expenses of the Library's two largest funds, the General Fund and the Special Reserve Fund.

Other components of the Model include historical CPI data, historical data of the District's New Property (a metric used to determine the District's levy under PTELL), a historical analysis of the Library's expenditure growth, and graphical representations of the forecasted results.

# Wilmette Public Library District - Financial Forecasting Model

# **Levy Projections:**Assumptions and Forecasted Results

The levy projection includes the following assumptions:

- CPI for Levy Years 2025 = 2.80%
- CPI for All future Years = 2.00%
- New Property = \$12 million annually
- Reassessment rate = 10% every three years; 0% in intermediate years (due to Cook County's triennial reassessment process)

These assumptions indicate that the Library's property tax revenue will total \$9.12 million by the end of the Model (LY 2038/FY 2040). Most recently, LY 2021 property taxes (received by the Library in calendar year 2024) totaled \$6.31 million. Therefore, over the course of the Model, annual property tax revenue is expected to be greater by \$2.81 million, or 44.5% over LY 2023 property tax revenue.

# **General Fund:**Assumptions and Forecasted Results

The General Fund projection includes the following assumptions:

- Property Tax Collection Rate = 98.50%
- Non-Property Tax revenue increases by 2.00% annually
- Investment income = 2.50% of prior year's fund balance for FY 2026 and 2.00% for every year thereafter
- Expenditures for Personnel Services (Salaries) = 4.00% annual increases
- Expenditures for Personnel Services (Non salaries) = 4.00% annual increases
- Expenditures for Personnel Services (Insurance) = 4.00% annual increases
- Expenditures for Patron Materials/Services = 2.00% annual increases
- Expenditures for Operations = 2.00% annual increases
- Transfers Out to the Special Reserve Fund = \$0 annually

These assumptions are conservative in nature because they assume that the Library's most significant expenditures (those related to Personnel Services) grow annually at a higher rate than the Library's most significant revenue source, its property taxes. Specifically, Personnel Services are assumed to increase by 4.0% annually. At the same time, property tax revenue is only increasing by 2.00% each year beginning in LY 2026 (plus an additional amount due to New Property).

These conservative assumptions will inherently create a projection that shows deficit spending, which only serves to exacerbate the annual draw on the Library's fund balance reserves.

Regarding the fund balance, the Library's policy requires that the fund balance remain between 50-100% of General Fund expenditures. As of the end of FY 2024, the preliminary Audit shows the fund balance at approximately \$6.4 million, which is at a comfortable 103.6% of expenditures. However, the Model shows that this fund balance will fall below 100% in FY 2025. Furthermore, the Model also shows that the fund balance will fall below 50% before the end of FY 2030 and will be fully depleted just four years later before the end of FY 2034. Finally, by the end of the duration of the Model, it shows that the Library's fund balance falls to -\$12.76 million, or -116.2% of its operating expenditures.

# **Special Reserve Fund:**Assumptions and Forecasted Results

The Special Reserve Fund projection includes the following assumptions:

- Primarily funded by transfers from the General Fund, as needed
- Investment income =
  - 3.00% of prior year's fund balance for FY 2025
  - 2.50% of prior year's fund balance for FY 2026
  - 2.00% of prior year's fund balance for every year thereafter
- Annual Capital Outlay expenditures reflect capital projects as detailed in the CRS
- \$6 million one-time capital expenditure for the Renovation Project occurring in FY 2026
- Bond issue in FY 2026 for \$7.6 million, the proceeds of which will be used for the Renovation Project and \$1.6 million of the projects detailed in the CRS scheduled for FY 2026-2028
- No Transfers In from General Fund for entire term of the Model

The District has historically funded the Special Reserve Fund with transfers from the General Fund when and in amounts as needed. Given the significant projected draws on the General Fund balance for operating purposes, the Model assumes no transfers into the Special Reserve Fund throughout the duration of the Model.

Capital Outlay expenditures in the Special Reserve Fund reflect the CRS prepared by Engberg Anderson. In addition, the Special Reserve Fund also includes an expenditure of \$6 million for the Renovation Project.

The Model differs from prior versions in that it assumes a borrowing to finance the Renovation Project. The borrowing assumes a size of \$7.6 million. The larger size

## Wilmette Public Library District - Financial Forecasting Model

of the borrowing includes \$1.6 million of capital projects outlined in the CRS that are scheduled to occur within three years of the assumed bond issue (FY 2026-2028). The financing was structured with a final term in 20 years and annual payments of approximately \$577,000 per year consisting of both principal and interest payments.

The Library's preliminary FY 2024 Audit shows a Special Reserve Fund with a fund balance of \$5.86 million. With the assumptions detailed above, the Model projects that the fund balance will reach a high of \$7.5 million by the end of FY 2026. After this high point, and because no transfers from the General Fund are scheduled throughout the duration of the Model, the fund balance is projected to decrease annually. The fund balance is expected to be fully depleted before the end of FY 2035 and reach an ultimate low point of -\$5.0 million by the end of the Model in FY 2040.

## **Conclusion**

The Library has a number of capital projects, including the \$6 million Renovation Project, to address over the next 20 years in order to maintain and improve the Library building and the services provided through it. While the Library's current financial profile is healthy with a fund balance in the General Fund of 103% at the end of FY 2024, the Model projects that the Library will be completely spending through this fund balance within the next 10 years.

It was indicated earlier that the assumptions are conservative in nature since the General Fund expenditures are assumed to grow at a faster rate than the property taxes. While this is true, it could be argued that containing annual expenditures at an amount less than that included in the Model is an aggressive assumption that may be difficult to achieve. Furthermore, the Library's ability to increase its revenues in years where expenditures might be higher than anticipated is limited since the Library is so highly dependent on property tax revenue, the increase of which in any given year is restricted by PTELL.

Given the results of the Model, increasing the District's property tax levy by the maximum amount allowable under PTELL in LY 2024 is only the first step that the Library must do in order to secure a financially viable future. Furthermore, PMA recommends that the District continue to levy for the maximum amount allowable under PTELL in all future years in order to avoid burdening the Library with a financially untenable situation.

Regarding the LY 2024 levy, the second version of the Model assumes an increase in the levy of 4.99% over the LY 2023 extension. This assumption generates property tax revenue of \$6.58 million to be collected in calendar year 2025. The Library's plan includes levying this amount with the understanding that the likelihood of extending this amount is very small. However, to ensure that the Library can collect the maximum amount of property taxes allowable under PTELL, the Library's strategic plan assumes levying for this amount.

Last, it must be stated in no uncertain terms that the Library's current financial profile does not reflect a sustainable future. PMA recommends that the Library consider all expenditure-cutting and revenue-raising options available to the District. Furthermore, PMA's conclusion is that the most sustainable measure the Library can take to avoid the future financial cliff projected in the Model is to request financial support from its taxbase in the form of a Limiting Rate increase referendum.

### **Public Finance Contacts**



Andrew Kim
Director, Public Finance
PMA Securities, LLC
630-657-6449
akim@pmanetwork.com



Bob Lewis Senior Vice President, Managing Director PMA Securities, LLC 630-657-6445 rlewis@pmanetwork.com



Jasen Pinkerton
AVP, Senior Quantitative Analyst
PMA Securities, LLC
630-657-6442
jpinkerton@pmanetwork.com



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Financial Forecasting Model Levy Data

**Conditions** Yes or No Taxpayer Impact Analysis (5) Cook County Yes Market Value: \$ 500,000 \$ 550,000 \$ 550,000 \$ 550,000 \$ 605,000 Fiscal Year End Jun-30 Estimated EAV: \$ 156,667 \$ 173,333 \$ 173,333 \$ 173,333 \$ 191,667 Total Library Tax (Max Taxes): \$ 421 \$ 435 \$ 444 \$ 453 \$

Fiscal Year End (Jun-30)		FY 2021 Actual	FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Projected		FY 2026 Projected	FY 2027 Projected	FY 2028 Projected	FY 2029 Projected	FY 2030 Projected
LEVY YEAR		2019	2020	2021	2022	2023		2024	2025	2026	2027	2028
		Actual	Actual	Actual	Actual	Actual		Projected	Projected	Projected	Projected	Projected
EAV INFORMATION												
Equalized Assessed Value	Ś	2,062,021,187 \$	2.066.495.782 \$	1,912,953,962 \$	2,370,160,512 \$	2,412,377,707	Ś	2.424.377.707 \$	2,678,815,478 \$	2,690,815,478 \$	2,702,815,478 \$	2,985,097,025
Limiting Rate		0.272	0.271	0.296	0.252	0.260	l	0.269	0.251	0.256	0.261	0.242
New Property (Including TIF Expiration in Actual Data) (1)	\$	13,081,539 \$	11,742,047 \$	9,280,445 \$	21,878,482 \$	11,644,836	\$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000
New Property (TIF Expiration) - Projection Only (2)	Ś	- Š	- \$	- \$	- \$	-	Ś	- Ś	- \$	- \$	- \$	
Reassessment Rates		7.78%	-0.35%	-7.88%	22.76%	1.29%	ļ ·	0.00%	10.00%	0.00%	0.00%	10.00%
CPI (3)		1.90%	2.30%	1.40%	5.00%	5.00%		3.40%	2.80%	2.00%	2.00%	2.00%
LEVY INFORMATION (Capped)							١.					
Corporate	\$	5,030,779 \$	5,030,779 \$	5,030,779 \$	5,340,492 \$	5,703,288	\$	5,858,872 \$	6,050,022 \$	6,198,666 \$	6,350,836 \$	6,503,999
IMRF		283,250	283,250	283,250	257,500	243,080		325,493	336,112	344,370	352,824	361,333
Social Security		231,750	231,750	231,750	226,600	206,000		273,414	282,334	289,271	296,372	303,520
Auditing		10,300	10,300	10,300	10,300	11,330		9,765	10,083	10,331	10,585	10,840
Liability Insurance		35,020	35,020	35,020	92,700	100,940		42,314	43,695	44,768	45,867	46,973
TOTAL CAPPED EXTENSION (By Fund)	\$	5,591,099 \$	5,591,099 \$	5,591,099 \$	5,927,592 \$	6,264,638	\$	6,509,858 \$	6,722,247 \$	6,887,407 \$	7,056,484 \$	7,226,665
LEVY INFORMATION (Non-Capped)												
Referendum Bonds	\$	- \$	- \$	- \$	- \$	-	\$	- \$	- \$	- \$	- \$	-
Levy Adjustment		N/A	N/A	60,336	44,890	46,318		-	-	-	-	-
TOTAL NON-CAPPED EXTENSION (By Fund)	\$	- \$	- \$	60,336 \$	44,890 \$	46,318	\$	- \$	- \$	- \$	- \$	-
TOTAL EXTENSION BY FUND	Ś	5,591,099 \$	5,591,099 \$	5,651,435 \$	5,972,482 \$	6,310,956	Ś	6,509,858 \$	6,722,247 \$	6,887,407 \$	7,056,484 \$	7,226,665
TOTAL EXTENSION (per Agency Report)	\$	5,608,698 \$	5,600,204 \$	5,662,344 \$	5,972,804 \$	6,320,430	1 '	6,509,858 \$	6,722,247 \$	6,887,407 \$	7,056,484 \$	7,226,665

#### Footnotes

- (1) The past four years of New Property have averaged slightly more than \$13,600,000 per year
- (2) The Village of Wilmette does not have any Tax Increment Financing (TIF) districts
- (3) Taxpayer Impact Analysis assumes only the Homestead Exemption (\$10,000) is taken



Financial Forecasting Model Levy Data

### Conditions

Cook County	\$ 605,000 \$	605,000 \$	665,500 \$	665,500 \$	665,500 \$	732,050 \$	732,050 \$	732,050 \$	805,255 \$	805,255
Fiscal Year End	\$ 191,667 \$	191,667 \$	211,833 \$	211,833 \$	211,833 \$	234,017 \$	234,017 \$	234,017 \$	258,418 \$	258,418
	\$ 473 \$	483 \$	495 \$	505 \$	515 \$	527 \$	538 \$	549 \$	562 \$	573

Fiscal Year End (Jun-30)		FY 2031 Projected	FY 2032 Projected	FY 2033 Projected	FY 2034 Projected	FY 2035 Projected	FY 2036 Projected	FY 2037 Projected	FY 2038 Projected	FY 2039 Projected	FY 2040 Projected
LEVY YEAR		2029	2030	2031	2032	2033	2034	2035	2036	2037	2038
		Projected									
EAV INFORMATION											
Equalized Assessed Value	\$	2,997,097,025 \$	3,009,097,025 \$	3,322,006,728 \$	3,334,006,728 \$	3,346,006,728 \$	3,692,607,401 \$	3,704,607,401 \$	3,716,607,401 \$	4,100,268,141 \$	4,112,268,141
Limiting Rate		0.247	0.252	0.234	0.238	0.243	0.225	0.230	0.234	0.217	0.222
New Property (Including TIF Expiration in Actual Data) (1)	\$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000 \$	12,000,000
New Property (TIF Expiration) - Projection Only (2)	\$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	-
Reassessment Rates		0.00%	0.00%	10.00%	0.00%	0.00%	10.00%	0.00%	0.00%	10.00%	0.00%
CPI (3)		2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
LEVY INFORMATION (Capped)	_										
Corporate	Ş	6,660,747 \$	6,821,164 \$	6,982,812 \$	7,148,196 \$	7,317,403 \$	7,488,085 \$	7,662,668 \$	7,841,239 \$	8,021,540 \$	8,205,916
IMRF		370,042	378,954	387,934	397,122	406,522	416,005	425,704	435,624	445,641	455,884
Social Security		310,835	318,321	325,865	333,582	341,479	349,444	357,591	365,924	374,339	382,943
Auditing		11,101	11,369	11,638	11,914	12,196	12,480	12,771	13,069	13,369	13,677
Liability Insurance		48,105	49,264	50,431	51,626	52,848	54,081	55,341	56,631	57,933	59,265
TOTAL CAPPED EXTENSION (By Fund)	\$	7,400,830 \$	7,579,072 \$	7,758,679 \$	7,942,440 \$	8,130,448 \$	8,320,095 \$	8,514,075 \$	8,712,487 \$	8,912,822 \$	9,117,684
LEVY INFORMATION (Non-Capped)											
Referendum Bonds	\$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	-
Levy Adjustment		-	-	-	-	-	-	-	-	-	
TOTAL NON-CAPPED EXTENSION (By Fund)	\$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	-
TOTAL EXTENSION BY FUND	Ś	7,400,830 \$	7,579,072 \$	7,758,679 \$	7,942,440 \$	8,130,448 \$	8,320,095 \$	8,514,075 \$	8,712,487 \$	8,912,822 \$	9,117,684
TOTAL EXTENSION (per Agency Report)	\$	7,400,830 \$	7,579,072 \$	7,758,679 \$	7,942,440 \$	8,130,448 \$	8,320,095 \$	8,514,075 \$	8,712,487 \$	8,912,822 \$	9,117,684

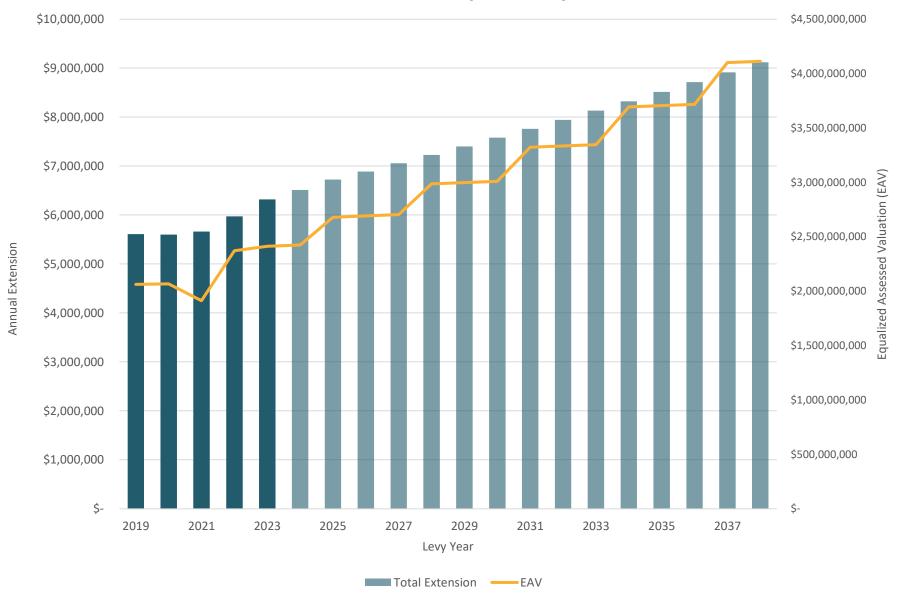
#### Footnotes

- (1) The past four years of New Property have averaged slightly more than \$13,600,000 per year
- (2) The Village of Wilmette does not have any Tax Increment Financing (TIF) districts
- (3) Taxpayer Impact Analysis assumes only the Homestead Exemption (\$10,000) is taken



# Wilmette Public Library District Financial Forecasting Model

## **Historical & Projected Levy**





## Financial Forecasting Model General Fund

Property Tax Collection Rate (1)	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%
Revenues - Non-Property Tax		2.00%	2.00%	2.00%	2.00%	2.00%
Estimated Investment Earnings		2.50%	2.00%	2.00%	2.00%	2.00%
Expenditures - Personnel Services (Salaries)		4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Personnel Services (Non Salaries)		4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Personnel Services (Insurance)		4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Patron M/S		2.00%	2.00%	2.00%	2.00%	2.00%
Expenditures - Operations		2.00%	2.00%	2.00%	2.00%	2.00%

Fiscal Year End (Jun-30)		FY 2021		FY 2022	F	Y 2023		FY 2024	FY 2025		FY 2026	FY 202	.7		FY 2028	F۱	Y 2029	- 1	FY 2030
		Actual		Actual	- 1	Actual	Prel	im. Actual (2)	Budgeted (3)		Projected	Project	ed		Projected	Pro	ojected	P	Projected
REVENUE																			
Property Taxes (4)	\$	4,950,411	\$	4,994,108	\$	4,986,160	\$	5,494,774	\$ 5,814,283	\$	5,855,276	\$ 6,06	2,827	\$	6,186,214	\$	6,338,011	\$	6,489,414
Replacement Taxes		70,246		153,118		173,058		113,987	100,000		102,000	10	4,040		106,121		108,243		110,408
Grants		51,768		52,354		49,761		48,230	41,566		42,397	4	3,245		44,110		44,992		45,892
Investment Income		119,718		39,277		163,117		292,860	150,000		155,758	11	6,610		107,500		96,029		82,544
Kenilworth Library Services Contract		166,292		179,302		177,050		206,423	210,000		214,200	21	8,484		222,854		227,311		231,857
Fines and Fees		9,126		9,642		10,527		12,410	9,500		9,690		9,884		10,081		10,283		10,489
Friends Donations		33,768		21,010		16,335		22,412	32,000		32,640	3	3,293		33,959		34,638		35,331
Miscellaneous		8,330		124,814		25,637		23,829	15,000		15,300	1	5,606		15,918		16,236		16,561
TOTAL REVENUE	\$	5,409,659	\$	5,573,625	\$	5,601,645	\$	6,214,925	\$ 6,372,349	\$	6,427,261	\$ 6,60	3,988	\$	6,726,756	\$	6,875,743	\$	7,022,496
EXPENDITURES																			
Culture and Recreation																			
Personnel Services (Salaries)	<u>_</u>	2,868,222	<u>,</u>	3,064,820	٠.	3,486,634	,	3,530,889	\$ 3,771,818	,	3,922,691	· 40	9,598	,	4,242,782	,	4,412,494	<u>,</u>	4,588,993
Personnel Services (Salaries) Personnel Services (Non Salaries)	Ş	32,339	Þ	31,938	Þ	48,955	Þ	46,397	\$ 3,771,818 63,000		65,520		8,141	Þ	70,866	Þ	73,701	Þ	76,649
Personnel Services (Non Salaries) Personnel Services (Insurance)		640,759		676,009		48,955 734,049		729,023	772,000		802,880		4,995		868,395		903,131		939,256
Patron Materials/Services				,				· · ·			•		,		,		•		
Operations		1,264,850 673,627		1,264,466 641,123		1,226,983 720,508		1,263,508 669,334	1,262,000 734,100		1,287,240 748,782		.2,985 i3,758		1,339,244 779,033		1,366,029 794,613		1,393,350 810,506
·	-		_		_		_			_				_		_		_	
TOTAL EXPENDITURES	\$	5,479,797	\$	5,678,356	\$	6,217,129	\$	6,239,151	\$ 6,602,918	. <u>\$</u>	6,827,113	> /,05	9,477	\$	7,300,321	\$	7,549,968	\$	7,808,754
REVENUE OVER (UNDER) EXPENDITURES	\$	(70,138)	\$	(104,731)	\$	(615,484)	\$	(24,226)	\$ (230,569	) \$	(399,851)	\$ (45	5,489)	\$	(573,565)	\$	(674,225)	\$	(786,259)
OTHER SOURCES/(USES) OF FUNDS																			
Transfers to Special Reserve Fund (Capital Reserve Study)	Ś	- !	Ś	(1,800,000)			Ś	-	\$ -	Ś	- 9	Ś	_	Ś	-	Ś	_	Ś	_
Transfers to Special Reserve Fund (Renovation Project)	•	_ '	*	-		_	*	_		*	- '	•	_	*	_	*	_	*	_
Transfers In/(Out) from/to Nonmajor Gov'tal Funds		_		_		(10,000)		-	_		_		_		_		_		_
TOTAL OTHER SOURCE/(USES) OF FUNDS	\$		ς .	(1,800,000)	ς.	(10,000)	Ś		ς -	Ś		\$		Ś		Ś		Ś	
TOTAL OTTER SOURCE, (USES) OF TOTALS			7	(1,000,000)	<del>-</del>	(10,000)	<u>~</u>		<u>Y</u>	. <u>~</u>		<u> </u>		<u>~</u>		<u>~</u>		<u> </u>	
NET CHANGE IN FUND BALANCE	\$	(70,138)	\$	(1,904,731)	\$	(625,484)	\$	(24,226)	\$ (230,569	) \$	(399,851)	\$ (45	5,489)	\$	(573,565)	\$	(674,225)	\$	(786,259)
BEGINNING FUND BALANCE	\$	9,085,478	\$	9,015,340	\$	7,110,609	\$	6,485,125	\$ 6,460,899	\$	6,230,330	5 5,83	0,479	\$	5,374,990	\$	4,801,426	\$	4,127,200
ENDING FUND BALANCE	\$	9,015,340	\$	7,110,609	\$	6,485,125	\$	6,460,899	\$ 6,230,330	\$	5,830,479	5,37	4,990	\$	4,801,426	\$	4,127,200	\$	3,340,942
Fund Balance as a Percent of Annual Expenditures		164.52%		125.22%		104.31%		103.55%	94.369		85.40%		76.14%		65.77%		54.67%		42.78%

#### Footnotes

- (1) Past four full years of property tax collections averaged 98.70%, per District's FYE 2023 Annual Financial Report
- (2) All FYE 2024 numbers are unaudited numbers provided by the District
- (3) All FYE 2025 numbers, except for Property Taxes, are budgeted numbers provided by the District
- (4) FYE 2025 Property Taxes as projected by the Model



## Financial Forecasting Model General Fund

Property Tax Collection Rate (1)	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%	98.50%
Revenues - Non-Property Tax	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Estimated Investment Earnings	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Expenditures - Personnel Services (Salaries)	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Personnel Services (Non Salaries)	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Personnel Services (Insurance)	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
Expenditures - Patron M/S	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Expenditures - Operations	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%

Fiscal Year End (Jun-30)		FY 2031 Projected		FY 2032 Projected		FY 2033 Projected		FY 2034 Projected		FY 2035 Projected		FY 2036 Projected		Y 2037 ojected		FY 2038 Projected		FY 2039 Projected		FY 2040 Projected
REVENUE																				
Property Taxes (4)	¢	6,645,755	¢	6,805,753	¢	6,965,642	¢	7,130,570	¢	7,299,310	¢	7,468,231	¢	7,642,308	¢	7,820,361	¢	7,998,895	¢	8,182,713
Replacement Taxes	Ļ	112,616	,	114,869	Ţ	117,166	۲	119,509	Ļ	121,899	Ļ	124,337	Ļ	126,824	Ţ	129,361	Ļ	131,948	Ļ	134,587
Grants		46,810		47,746		48,701		49,675		50,668		51,681		52,715		53,769		54,845		55,942
Investment Income		66,819		48,721		28,082		4,649		(21,743)		(51,292)		(84,283)		(120,916)		(161,427)		(206,135)
Kenilworth Library Services Contract		236,494		241,224		246,048		250,969		255,989		261,109		266,331		271,657		277,091		282,632
Fines and Fees		10,699		10,913		11,131		11,353		11,580		11,812		12,048		12,289		12,535		12,786
Friends Donations		36,037		36,758		37,493		38,243		39,008		39,788		40,584		41,395		42,223		43,068
Miscellaneous		16,892		17,230		17,575		17,926		18,285		18,651		19,024		19,404		19,792		20,188
TOTAL REVENUE	Ś	7,172,122	ς.	7,323,213	ς.	7,471,837	\$	7,622,895	\$	7,774,997	ς.	7,924,318	\$	8,075,551	\$		Ś	8,375,902	ς.	8,525,780
TOTAL REVENUE	<del>-</del>	7,172,122	<i>ې</i>	7,323,213	<u>ب</u>	7,471,637	<u>ب</u>	7,022,833	<u>ې</u>	7,774,337	<del>-</del>	7,324,316	<del>ب</del>	8,073,331	<del>,</del>	8,227,321	<del>ب</del>	8,373,302	<del>ب</del>	8,323,780
EXPENDITURES																				
Culture and Recreation																				
Personnel Services (Salaries)	\$	4,772,553	\$	4,963,455	\$	5,161,993	\$	5,368,473	\$	5,583,212	\$	5,806,541	\$	6,038,802	\$	6,280,354	\$	6,531,568	\$	6,792,831
Personnel Services (Non Salaries)		79,715		82,904		86,220		89,669		93,255		96,986		100,865		104,900		109,096		113,459
Personnel Services (Insurance)		976,826		1,015,899		1,056,535		1,098,797		1,142,749		1,188,459		1,235,997		1,285,437		1,336,854		1,390,328
Patron Materials/Services		1,421,217		1,449,641		1,478,634		1,508,207		1,538,371		1,569,138		1,600,521		1,632,532		1,665,182		1,698,486
Operations	_	826,716		843,250		860,115		877,317		894,864		912,761		931,016		949,637		968,629		988,002
TOTAL EXPENDITURES	\$	8,077,027	\$	8,355,150	\$	8,643,498	\$	8,942,463	\$	9,252,451	\$	9,573,884	\$	9,907,201	\$	10,252,859	\$	10,611,330	\$	10,983,107
REVENUE OVER (UNDER) EXPENDITURES	\$	(904,906)	\$	(1,031,937)	\$	(1,171,660)	\$	(1,319,568)	\$	(1,477,454)	\$	(1,649,567)	\$	(1,831,651)	\$	(2,025,538)	\$	(2,235,428)	\$	(2,457,326)
OTHER SOURCES/(USES) OF FUNDS																				
Transfers to Special Reserve Fund (Capital Reserve Study)	Ś	- 9	¢	_	¢	-	Ś	-	¢	_	Ċ	- 9	¢	_	Ś	_	Ś	-	¢	_
Transfers to Special Reserve Fund (Capital Reserve Study)  Transfers to Special Reserve Fund (Renovation Project)	Ţ	,	,		Ţ		Ţ		Ţ	_	Ļ	,	Y	_	Ţ	_	Ţ	_	Ų	
Transfers In/(Out) from/to Nonmajor Gov'tal Funds										_				_		_				
TOTAL OTHER SOURCE/(USES) OF FUNDS	ċ	- 9	ė		Ś		Ś		Ś		Ś	- 5	ċ		Ś		Ś		Ś	
TOTAL OTHER SOURCE/(USES) OF FUNDS	<u>&gt;</u>		>		<u>&gt;</u>		<u>&gt;</u>	<u> </u>	<u>&gt;</u>	<u>-</u>	<u>&gt;</u>		<u>&gt;</u>		<u>&gt;</u>	<u> </u>	<u>&gt;</u>		<u>ې</u>	
NET CHANGE IN FUND BALANCE	\$	(904,906)	\$	(1,031,937)	\$	(1,171,660)	\$	(1,319,568)	\$	(1,477,454)	\$	(1,649,567)	\$	(1,831,651)	\$	(2,025,538)	\$	(2,235,428)	\$	(2,457,326)
BEGINNING FUND BALANCE	\$	3,340,942	\$	2,436,036	\$	1,404,099	\$	232,439	\$	(1,087,129)	\$	(2,564,583)	\$	(4,214,150)	\$	(6,045,800)	\$	(8,071,338)	\$	(10,306,766)
ENDING FUND BALANCE	\$	2,436,036		1,404,099			\$	(1,087,129)		(2,564,583)		(4,214,150)		(6,045,800)		(8,071,338)		(10,306,766)		(12,764,093)
Fund Balance as a Percent of Annual Expenditures	•	30.16%		16.81%	•	2.69%		-12.16%		-27.72%		-44.02%		-61.02%		-78.72%		-97.13%		-116.22%

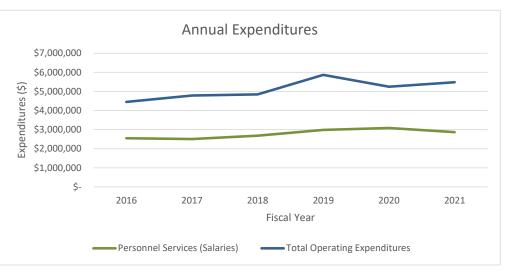
#### Footnotes

- (1) Past four full years of property tax collections averaged 98.70%, per District's FYE 2023 Annual Financial Report
- (2) All FYE 2024 numbers are unaudited numbers provided by the District
- (3) All FYE 2025 numbers, except for Property Taxes, are budgeted numbers provided by the District
- (4) FYE 2025 Property Taxes as projected by the Model

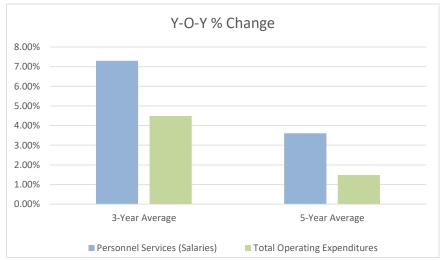


Historical Expenditures Analysis

	Personnel			Total	
FY Ending	Services	% Change		Operating	% Change
30-Jun	(Salaries)	Y-O-Y	_E	kpenditures	Y-O-Y
2016	\$ 2,551,959	N/A	\$	4,452,029	N/A
2017	2,511,077	-1.60%		4,789,259	7.57%
2018	2,683,946	6.88%		4,849,567	1.26%
2019	2,990,134	11.41%		5,861,698	20.87%
2020	3,082,030	3.07%		5,246,323	-10.50%
2021	2,868,222	-6.94%		5,479,797	4.45%
2022	3,064,820	6.85%		5,678,356	3.62%
2023	3,486,634	13.76%		6,217,129	9.49%
2024	3,530,889	1.27%		6,239,151	0.35%



	Personnel			Total	
	Services	% Change		Operating	% Change
	(Salaries)	Y-O-Y	Ex	kpenditures	Y-O-Y
3-Year Average	\$ 3,360,781	7.30%	\$	6,044,879	4.49%
5-Year Average	3,206,519	3.60%		5,772,151	1.48%



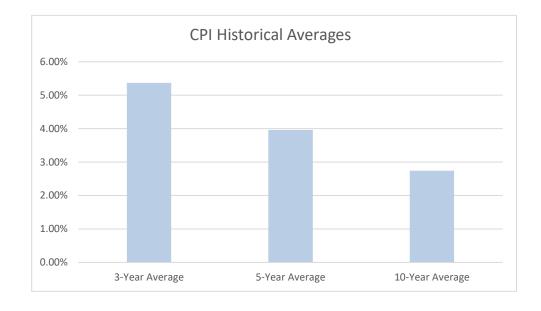


Historical CPI Analysis

Levy Year	CPI
2012	3.00%
2013	1.70%
2014	1.50%
2015	0.80%
2016	0.70%
2017	2.10%
2018	2.10%
2019	1.90%
2020	2.30%
2021	1.40%
2022	7.00%
2023	6.50%
2024*	2.60%

				ŀ	Histor	ical C	PI				
3.00%											
.00%											
5.00%											
5.00%											
.00%											
3.00%										-/	
2.00%											
.00%				_	_/						
.00%											
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
				L	evy Yea	r					

	CPI
3-Year Average:	5.37%
5-Year Average:	3.96%
10-Year Average:	2.74%



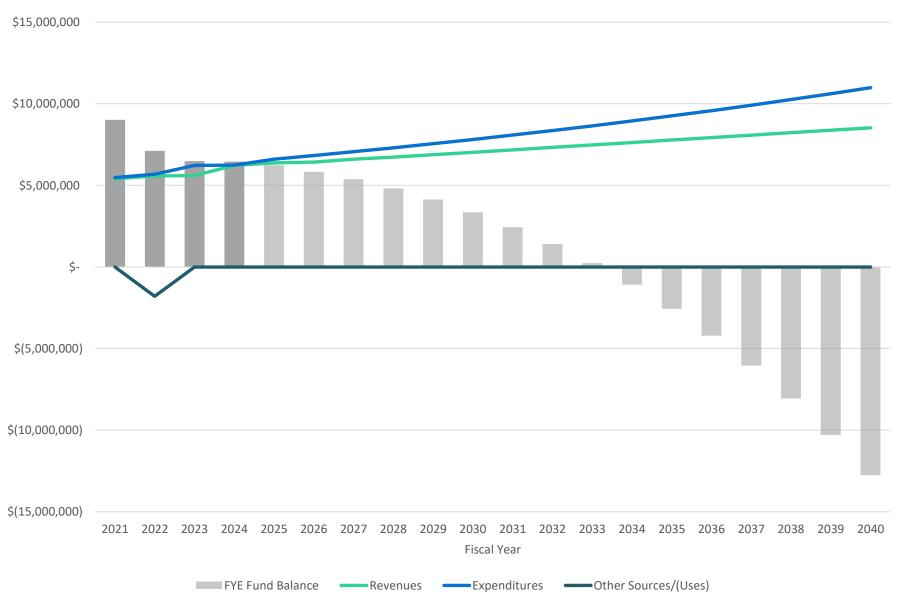
### Footnote:



<sup>\*</sup>Through August 31, 2024

# Wilmette Public Library District Financial Forecasting Model

### **General Fund**





# Financial Forecasting Model Special Reserve Fund

 Estimated Investment Earnings
 3.00%
 2.50%
 2.00%
 2.00%
 2.00%
 2.00%

 Expenditures - Capital Outlay
 N/A
 N/A
 N/A
 N/A
 N/A
 N/A
 N/A

Fiscal Year End (Jun-30)	FY 2021	FY 2022	FY 2023	FY 2024		FY 2025		FY 2026		FY 2027	FY 202	FY 2028		FY 2029		Y 2030
	Actual	Actual	Actual	Prelim. Actual		Projected		Projected	P	rojected	Project	ed	Pr	ojected	Pı	rojected
REVENUE																
Investment Income	\$ 67,289	\$ 33,295	\$ 146,989	\$ 180,829	\$	175,882	\$	150,848	\$	151,460	\$ 14	1,211	\$	106,464	\$	97,051
TOTAL REVENUE	\$ 67,289	\$ 33,295	\$ 146,989	\$ 180,829	\$	175,882	\$	150,848	\$	151,460	\$ 14	1,211	\$	106,464	\$	97,051
EXPENDITURES																
Capital Outlay (1)	\$ 516,577	\$ 1,555,790	\$ 60,413	\$ 208,047	\$	4,714	\$	217,364	\$	86,829	\$ 1,30	1,437	\$	-	\$	27,400
Renovation Project	 <u> </u>	-	 		.			6,000,000		_						<u>-</u>
TOTAL EXPENDITURES	\$ 516,577	\$ 1,555,790	\$ 60,413	\$ 208,047	<u>\$</u>	4,714	\$	6,217,364	\$	86,829	\$ 1,30	1,437	\$		\$	27,400
OTHER FINANCING SOURCE / (USES)																
Transfers In/(Out)	\$ - \$	\$ 1,800,000	\$ -	\$	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Bond Proceeds	-	-	-	-		-		7,605,630		-		-		-		-
Debt Service Payments		-	 		. _			_		(577,117)	(57	7,117)		(577,117)		(577,117)
TOTAL OTHER FINANCING SOURCES / (USES)	\$ - 9	\$ 1,800,000	\$ 	\$	\$		\$	7,605,630	\$	(577,117)	\$ (57	7,117)	\$	(577,117)	\$	(577,117)
REVENUE OVER (UNDER) EXPENDITURES	\$ (449,288)	\$ 277,505	\$ 86,576	\$ (27,218	) \$	171,168	\$	1,539,114	\$	(512,485)	\$ (1,73	7,343)	\$	(470,653)	\$	(507,466)
BEGINNING FUND BALANCE	\$ 5,975,158	\$ 5,525,870	\$ 5,803,375	\$ 5,889,951	\$	5,862,733	\$	6,033,901	\$	7,573,015	\$ 7,06	0,529	\$	5,323,186	\$	4,852,533
ENDING FUND BALANCE	\$ 5,525,870	\$ 5,803,375	\$ 5,889,951	\$ 5,862,733	\$	6,033,901	\$	7,573,015	\$	7,060,529	\$ 5,32	3,186	\$	4,852,533	\$	4,345,067

#### Footnotes:

(1) FYE 2025 - 2040 Capital Outlay based on estimated expenditures as determined by Engberg Andersen capital reserve study



# Financial Forecasting Model Special Reserve Fund

Estimated Investment Earnings	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Expenditures - Capital Outlay	N/A									

Fiscal Year End (Jun-30)	FY 2031 Projected	FY 2032 Projected	FY 2033 Projected	FY 2034 Projected	FY 2035 Projected	FY 2036 Projected	FY 2037 Projected		2038 ected	FY 2039 Projected	FY 2040 Projected
REVENUE											
Investment Income	\$ 86,901 \$	74,669	\$ 47,386	35,366	\$ 7,079	\$ - \$	-	\$	- \$	-	\$ -
TOTAL REVENUE	\$ 86,901 \$	74,669	\$ 47,386	35,366	\$ 7,079	\$ - \$		\$	- \$	_	\$ 
EXPENDITURES											
Capital Outlay (1)	\$ 121,401 \$	861,686	\$ 71,288	872,584	\$ 680,665	\$ - \$	522,088	\$	272,823 \$	-	\$ 438,377
Renovation Project	 	<u>-</u>	<u> </u>		<u>-</u>	<u> </u>	_		<u> </u>	_	<u> </u>
TOTAL EXPENDITURES	\$ 121,401 \$	861,686	\$ 71,288	872,584	\$ 680,665	\$ - \$	522,088	\$	272,823 \$	_	\$ 438,377
OTHER FINANCING SOURCE / (USES)											
Transfers In/(Out)	\$ - \$	-	\$ - :	\$ -	\$ -	\$ - \$	-	\$	- \$	-	\$ -
Bond Proceeds	-	-	-	-	-	-	-		-	-	-
Debt Service Payments	 (577,117)	(577,117)	 (577,117)	(577,117)	(577,117)	 (577,117)	(577,117)		(577,117)	(577,117)	 (577,117)
TOTAL OTHER FINANCING SOURCES / (USES)	\$ (577,117) \$	(577,117)	\$ (577,117)	(577,117)	\$ (577,117)	\$ (577,117) \$	(577,117)	\$	(577,117) \$	(577,117)	\$ (577,117)
REVENUE OVER (UNDER) EXPENDITURES	\$ (611,616) \$	(1,364,134)	\$ (601,018)	\$ (1,414,335)	\$ (1,250,702)	\$ (577,117) \$	(1,099,205)	\$	(849,940) \$	(577,117)	\$ (1,015,494)
BEGINNING FUND BALANCE	\$ 4,345,067 \$	3,733,451	\$ 2,369,318	1,768,299	\$ 353,965	\$ (896,738) \$	(1,473,854)	\$ (2	2,573,059) \$	(3,422,998)	\$ (4,000,115)
ENDING FUND BALANCE	\$ 3,733,451 \$	2,369,318	\$ 1,768,299	\$ 353,965	\$ (896,738)	\$ (1,473,854) \$	(2,573,059)	\$ (3	3,422,998) \$	(4,000,115)	\$ (5,015,609)

#### Footnotes:

(1) FYE 2025 - 2040 Capital Outlay based on estimated expenditures as determined by Engberg Andersen capital reserve study



# Wilmette Public Library District Financial Forecasting Model

## **Special Reserve Fund**

